

K. Chad Burgess Director & Deputy General Counsel

chad.burgess@scama.com

April 23, 2018

VIA ELECTRONIC FILING

The Honorable Jocelyn G. Boyd Chief Clerk/Administrator Public Service Commission of South Carolina 101 Executive Center Drive Columbia, South Carolina 29211

RE: Joint Application and Petition of South Carolima Electric & Gas Company and Dominion Energy, Incorporated for Review and Approval of a Proposed Business Combination between SCANA Corporation and Dominion Energy, Incorporated, as May Be Required, and for a Prudency Determination Regarding the Abandonment of the V.C. Summer Units 2 & 3 Project and Associated Customer Benefits and Cost Recovery Plans Docket No. 2017-370-E

Dear Ms. Boyd:

Enclosed for filing, on behalf of South Carolina Electric & Gas Company and Dominion Energy, Inc., is a Response in Opposition and Objection to Petition to Intervene of Gordon Miller ("Response in Opposition") in the above-captioned docket.

By copy of this letter, we are serving counsel for Mr. Miller as well as the parties of record in the above-captioned docket with a copy of the enclosed Response in Opposition. For those parties of record who have executed the "Agreement for Electronic Service" we are serving the Response in Opposition via electronic mail. For those parties of record who have not executed this agreement we are serving those parties via U.S. First Class Mail.

If you have any questions, please do not hesitate to comtact us.

Very truly yours.

K. Chad Burgess

KCB/kms Enclosures The Honorable Jocelyn G. Boyd, Esquire April 23, 2018 Page 2

cc:

Shannon Bowyer Hudson, Esquire Jeffrey M. Nelson, Esquire Robert Guild, Esquire Frank R. Ellerbe, III, Esquire John H. Tiencken, Jr., Esquire W. Anchew Gowder, Jr., Esquire Michael N. Couick, Esquire Christopher R. Koon, Esquire Robert E. Tyson, Jr., Esquire Scott Elliott, Esquire Elizabeth Jones, Esquire J. Emory Smith, Jr. Richard L. Whitt, Esquire James R. Davis, Esquire John B. Coffman, Esquire Emily E. Medlyn, Esquire Matthew T. Richardson, Esquire

Camden N. Massingill, Esquire Susan B. Berkowitz, Esquire Stephanie U. Eaton, Esquire Jenny R. Pittman, Esquire Alexander G. Shissias, Esquire William T. Dowdey Christopher S. McDonald, Esquire Damon E. Xenopoulos, Esquire Derrick P. Williamson Esquire J. Blanding Holman, IV, Esquire Frank Knapp, Jr. Lynn Teague Robert D. Cook, Esquire Michael T. Rose, Esquire Lara B. Brandfass, Esquire Wallace K. Lightsey, Esquire Timothy S. Rogers, Esquire

Michael J. Anzelmo, Esquire James N. Horwood, Esquire Stephen C. Pearson, Esquire William C. Cleveland, Esquire Dino Teppara, Esquire David T. Wissbroecker, Esquire William C. Hubbard
Peter J. Hopkins, Esquire
Jessica R. Bell, Esquire
James F. Walsh, Jr., Esquire
James M. Griffin, Esquire

(all via U.S. First Class Mail and electronic service w/enclosures)

(all via electronic service only w/enclosures)

BEFORE

THE PUBLIC SERVICE COMMISSION OF SOUTH CAROLINA

DOCKET NO. 2017-370-E

In Re: Joint Application and Petition of South Carolina Electric & Gas Company and Dominion Energy. Inc.. for review and approval of a proposed combination **SCE&G AND DOMINION** business between SCANA Corporation and Dominion **ENERGY'S RESPONSE IN** Energy, Inc., as may be required, and OPPOSITION AND OBJECTION prudency determination TO PETITION TO INTERVENE OF GORDON MILLER regarding the abandonment of the V.C. Summer Units 2 & 3 Project and associated merger benefits and cost recovery plans

South Carolina Electric & Gas Company ("SCE&G" or the "Company") and Dominion Energy, Inc ("Dominion Energy"), pursuant to 10 S.C. Code Ann. Reg 103-825(A) (2012), hereby respond in opposition to and object to the Petition to Intervene by Gordon Miller ("Petition"), which was filed with the Public Service Commission of South Carolina ("Commission") on April 12, 2018 in the above-captioned matter. For the reasons set forth below, SCE&G and Dominion Energy respectfully request that the Commission deny the Petition.

ARGUMENT

The grant or denial of a petition to intervene is within the sound discretion of the Commission. However, such discretion is bounded by guiding principles and factors. One such principle is that a party generally must have standing to intervene. See Ex Parte Gov't Employee's Ins. Co., 373 S.C. 132, 644 S.E.2d 699 (2007). To have standing, a party must have a personal stake in the subject matter of the proceeding. See Duke Power Co. v. S.C. Pub. Serv. Comm'n, 284 S.C. 81, 326 S.E.2d 395 (1985) (stating that a party must have a "personal stake" in the subject matter of the proceeding). Under South Carolina law, the party asserting standing must show an actual or likely "invasion of a legally protected interest which is (a) concrete and particularized, and (b) actual or imminent, not conjectural or hypothetical." Smiley v. S.C. Dep't of Health & Envtl. Control, 374 S.C. 326, 329, 649 S.E.2d 31, 32-33 (2007) (quoting Lujan v. Defenders of Wildliffe, 504 U.S. 555, 560-561 (1992) (internal quotations and citations omitted); Sea Pines Ass'n for the Protection of Wildliffe, Inc. v. S.C. Dep't of Natural Resources, 345 S.C. 594, 550 S.E.2d 287 (2001). The person asserting standing "must be affected in a personal and individualized way by the [regulatory] decision." Similary, 374 S.C. at 330, 649 S.E.2d at 33 (quoting Lujan, supra). The "imminent prejudice must be of a personal nature to the party laying claim to standing and not merely of general interest common to all members of the public." Sea Pines Ass'n, 345 S.C. at 600, 550 S.E.2d at 291. See also Order No. 2010-221, dated March 16, 2010, Docket No. 2009-489-E (applying the law established in Ex Parte Gov't Employee's Ins. Co. and Duke Power in ruling on petition to intervene); Order No. 2012-495, dated July 13, 2012, Docket No. 2012-203-E (applying the law established in Smiley and Sea Pines Ass'n in ruling on petition to intervene).

Mr. Miller has failed to state or provide any plausible basis supporting an assertion that he has an actual or likely "invasion of a legally protected interest

which is (a) concrete and particularized, and (b) actual or imminent, not conjectural or hypothetical." Smilley, 374 S.C. at 329, 649 S.E.2d at 32-33 (quoting Lujan, supra). According to SCE&G's customer service records, the Company does not provide electric service to Mr. Miller. See Exhibit A, Affidavit of Cindi G. Hux; Petition at 2 (stating that Mr. Miller's mailing address is in Matthews, North Carolina, which is outside of SCE&G's service territory). Therefore, he will not be affected (and does not assert that he will be affected) by the service rendered or rates charged by SCE&G if the Joint Petition is approved. Simply stated, Mr. Miller does not have a "personal stake in the subject matter of the proceeding" and does not possess the requisite standing to be a party of record in this docket because he is not an electric customer of SCE&G. Cf. Duke Power Co., 284 S.C. at 98, 326 S.E.2d at 405 (holding that the actual ratepayers lacked standing because their asserted interests were "too contingent, hypothetical, and improbably to support standing to attack ... practices of the Public Service Commission").

Furthermore, Mr. Miller's claim that he is a stockholder of SCANA Corporation ("SCANA") also is insufficient to establish standing in this matter. Mr. Miller asserts that his "substantial interest" in this matter arises out of his allegation that the "relief sought in the [Joint Petition] is not in the SCANA stockholders' best interests," "the consideration offered to SCANA stockholders significantly undervalues the Company," and other baseless assertions relating to purported stockholder interests. However, the Commission does not have

¹ To the extent Mr. Miller seeks to protect the purported interests of other SCANA stockholders, such relief also is outside of the scope of the Commission's jurisdiction and

jurisdiction or authority over stockholder issues pertaining to SCANA and this proceeding does not relate to any actual or likely "invasion of a legally protected interest" over which the Commission could grant the relief sought by Mr. Miller. See S.C. Code Ann. § 58-3-140(A) ("[T]he commission is vested with power and jurisdiction to supervise and regulate the rates and service of every public utility in this State and to fix just and reasonable standards, classifications, regulations, practices, and measurements of service to be furnished, imposed, or observed, and followed by every public utility in this State."); Order No. 2012-622, dated August 15, 2012, Docket No. 2012-203-E (denying a petition to intervene on the grounds of shareholder status and holding that the Commission "do[es] not have the jurisdiction to address shareholder issues.") (emphasis added). In sum, because the Commission cannot grant the relief sought by Mr. Miller, the Petition should be denied.

Similarly, the Petition should be denied for the failure to state sufficient facts from which Mr. Miller's alleged right or interest can be determined. Pursuant to 10 S.C. Code Ann. Regs. 103-825(A):

A Petition to Intervene in a proceeding before the Commission shall set forth clearly and concisely:

- (a) The facts from which the nature of the petitioner's alleged right or interest can be determined;
- (b) The grounds of the proposed intervention;
- (c) The position of the petitioner in the proceeding.

Here, Mr. Miller has failed to identify any alleged right or interest that the Commission can address or determine as part of this proceeding. Instead, his only identified "right or interest" arises solely from his purported ownership of SCANA stock and the determinations he seeks are not within the jurisdiction, power, or authority of the Commission to grant. See S.C. Code Ann. § 58-3-140(A); Order No. 2012-622, supra. See also Med. Soc'y of S.C. v. Med. Univ. of S.C., 334 S.C. 270, 275, 513 S.E.2d 352, 355 (1999) ("An agency created by statute has only the authority granted to it by the legislature."). Moreover, Mr. Miller's allegation that he "brings significant and unique expertise to this matter" does not give rise to facts sufficient establish standing to intervene in this matter. See Anchor Point, Inc. v. Shoals Sewer Co., 308 S.C. 422, 418 S.E.2d 546 (1992) ("A real party in interest is one who has a real, material, or substantial interest in the subject matter of the action, as opposed to one who has only a nominal or technical interest in the action.") (emphasis added).

CONCLUSION

Based on the foregoing, Mr. Miller has failed to meet the threshold required to qualify as an intervenor in this proceeding and his Petition to Intervene must be denied. Therefore, SCE&G and Dominion Energy respectfully request that the Commission deny the Petition to Intervene and grant such other and further relief as is just and proper.

[SIGNATURE PAGES FOLLOW]

Respectfully submitted,

K. Chad Burgess

Matthew W. Gissendanner

South Carolina Electric & Gas Company

Mail Code C222

220 Operation Way

Cayce, SC 29033

(803) 217-8141 (KCB)

(803) 217-5359 (MWG)

chad.burgess@scana.com

mattlhew.gissendanner@scana.com

Belton T. Zeigler Womble Bond Dickinson (US) LLP 1221 Main Street, Suite 1600 Columbia, SC 29201 (803) 454-7720 belton.zeigler@wbd-us.com

Mitchell Willoughby
Willoughby & Hoefer, P.A.
Post Office Box 8416
Columbia, SC 29202
(803) 252-3300
mwilloughby@willoughbyhoefer.com

Attorneys for South Carolina Electric & Gas Company

Cayce, South Carolina Date: April 23, 2018 1.13

J. David Black Nexsen Pruet, LLC 1230 Main Street, Suite 700 Columbia, South Carolina 29201 (803) 771-8900 dblack@nexsenpruet.com

Lisa S. Booth Dominion Energy Services, Inc. 120 Tredegar Street P.O. Box 26532 Richmond, Virginia 23261-6532 (804) 819-2288 lisa.s.booth@dominionenergy.com

Joseph K. Reid, III
Elaine S. Ryan
McGuireWoods LLP
Gateway Plaza
800 East Canal Street
Richmond, Virginia 23219-3916
(804) 775-1198 (JKR)
(804) 775-1090 (ESR)
jreid@mcguirewoods.com
eryan@mcguirewoods.com

Ellen T. Ruff McGuire Woods LLP 201 North Tryon Street, Suite 3000 Charlotte, North Carolina 28202-2146 (704) 353-6243 eruff@mcguirewoods.com

Attorneys for Dominion Energy, Inc.

Columbia, South Carolina April 23, 2018

BEFORE

THE PUBLIC SERVICE COMMISSION OF

SOUTH CAROLINA

DOCKET NO. 2017-370-E

In Re: Joint Application and Petition)				
of South Carolina Electric & Gas)				
Company and Dominion Energy, Inc., for review and approval of a proposed business combination between SCANA Corporation and Dominion Energy, Inc., as may be required, and for a prudency determination regarding the abandonment of the V.C. Summer Units 2 & 3 Project and)))))				
		A PETIDANTE OF			
		<u>AFFIDAVIT OF</u> <u>CINDIG. HUX</u>			
			associated merger benefits and cost)	
			recovery plans		

Personally appeared before me Cindi G. Hux who, having first been duly sworn, deposes and states as follows:

- 1. My name is Cindi G. Hux and I am a Supervisor for Customer Service-Quality Assurance for South Carolina Electric & Gas Company ("SCE&G" or "Company"). Among other things, I am responsible for the investigation of customer accounts regarding matters filed with the Public Service Commission of South Carolina ("Commission"). I am competent to make this affidavit.
- 2. This affidavit is based upon my personal knowledge and review of documents received and maintained in the ordinary course of business by SCE&G.

 I am familiar with the records of SCE&G that pertain to its customers.

3. I conducted a search of the Company's records and determined that Mr. Gordon Miller is not an electric customer of SCE&G.

FURTHER AFFIANT SAYETH NOT.

Cendo D. Hur

Sworn to and subscribed before me this 23 day of April, 2018

Notary Public for South Carolina
My Commission Expires: 01/20/24



BEFORE

THE PUBLIC SERVICE COMMISSION OF

SOUTH CAROLINA

DOCKET NO. 2017-370-E

IN RE:

Joint Application of South Carolina Electric & Gas)
Company and Dominion Energy, Inc. for review)
and approval of a proposed business combination)
between SCANA Corporation and Dominion)
CERTIFICATE
OF SERVICE

Prudency, Inc., as may be required, and for a)
Prudency determination regarding the)
Abandonment of the V.C. Summer Units 2 & 3)
Project and associated customer benefits and)
cost recovery plans)

This is to certify that I caused to be served on April 23, 2018, one (1) copy of the South Carolina Electric & Gas Company and Dominion Energy, Incorporated's Response in Opposition and Objection to Petition to Intervene of Gordon Miller to the persons named below at the addresses set forth and in the manner described:

Shannon Bowyer Hudson, Esquire <u>shudson@regstaff.sc.gov</u>
(via electronic mail only)

> Jeffrey M. Nelson, Esquire <u>inelson@regstafff.sc.gov</u> (via electronic mail only)

Robert Guild, Esquire bguild@mindspring.com (via electronic mail only)

Frank K. Ellerbe III, Esquire <u>fellerbe@sowellgray.com</u> (via electronic mail only)

John H. Tiencken, Jr. Esquire jtiencken@tienckenlaw.com (via electronic mail only)

W. Andrew Gowder, Jr., Esquire andy@austengowder.com (via electronic mail only)

Michael N. Couick, Esquire mike.couick@ecsc.org
(via electronic mail only)

Christopher R. Koon, Esquire chris.koon@ecsc.org
(via electronic mail only)

Robert E. Tyson, Jr., Esquire <u>rtyson@sowellgray.com</u> (via electronic mail only)

Scott Elliott, Esquire selliott@elliottlaw.us
(via electronic mail only)

Elizabeth Jones, Esquire ejones@selcsc.org (via electronic mail only)

J. Emory Smith, Jr., Esquire

<u>esmith@scag.gov</u>

(via electronic mail only)

Richard L. Whitt, Esquire rlwhitt@austinrogerspa.com
(via electronic mail only)

James R. Davis, Esquire jim@jdavispc.com (via electronic mail only) John B. Coffman, Esquire john@johncoffman.net (via electronic mail only)

Emily W. Medlyn, Esquire <u>emily.w.medlyn.civ@mail.mil</u> (via electronic mail only)

Matthew R. Richardson, Esquire mrichardson@wyche.com (via electronic mail only)

Camden N. Massingill, Esquire <u>cmassingill@wyche.om</u> (via electronic mail only)

Susan B. Berkowitz, Esquire <u>sberk@scjustice.org</u>
(via electronic mail only)

Stephanie U. Eaton, Esquire sroberts@spilmanlaw.com (via electronic mail only)

Jenny R. Pittman, Esquire jpittman@regstaff.sc.gov (via electronic mail only)

Alexander G. Shiassis <u>alex@shissiaslawfirm.com</u> (via electronic mail only)

William T. Dowdey <u>wtdowdey@gmail.com</u> (via electronic mail only)

Christopher S. McDonald, Esquire <u>cmcdonald@tienckenlaw.com</u> (via electronic mail only)

Damon E. Xenopoulos, Esquire

<u>dex@smxblaw.com</u>

(via electronic mail only)

Derrick P. Williamson, Esquire dwilliamson@spilmanlaw.com
(via electronic mail only)

J. Blanding Holman, IV

<u>Bholman@selcsc.org</u>

(via electronic mail only)

Frank Knapp, Jr. fknapp@knappagency.com (via electronic mail only)

Lynn Teague
<u>TeagueLynn@gmail.com</u>
(via electronic mail only)

Robert D. Cook, Esquire bcook@scag.gov (via electronic mail only)

Michael R. Rose, Esquire <u>mrose5@sc.rr.com</u> (via electronic mail only)

Lara B. Brandfass, Esquire lbrandfass@spilmanlaw.com (via electronic mail only)

Wallace K. Lightsey, Esquire wlightsey@wyche.com
(via electronic mail only)

Timothy F. Rogers, Esquire tfrogers@austinrogerspa.com (via electronic mail only)

Michael J. Anzelmo, Esquire
Post Office Box 11867
Columbia, SC 29211
michaelanzelmo@schouse.gov
(via U.S. First Class Mail and electronic mail)

James N. Horwood, Esquire
Spiegel & McDiarmid
1875 Eye Steet, NW Suite 700
Washington, DC 20006
james.horwood@spiegelmcd.com
(via U.S. First Class Mail and electronic mail)

Stephen Pearson, Esquire
Spiegel & McDiarmid LLP
1875 Eye Street, NW Suite 700
Washington, DC 20006
steve.pearson@spiegelmcd.com
S. First Class Mail and clastropic ma

(via U.S. First Class Mail and electronic mail)

William C. Cleveland IV, Esquire Southern Environmental Law Center 463 King St., Suite B Charleston, SC 29403 wclevelamd@selcsc.org

(via U.S. First Class Mail and electronic mail)

Dino Teppara, Esquire

104 Egret Court

Lexington, SC 29072

<u>Dino.Teppara@gmail.com</u>

(via U.S. First Class Mail and electronic mail)

David T. Wissbroecker, Esquire
Robbins Geller Rudman & Down LLP
655 West Broadway, Suite 1900
San Diego, CA 92101-8498
dwissbroecker@rgrdlaw.com
(via U.S. First Class Mail and electronic mail)

William C. Hubbard, Esquire
Nelson Mullins Riley & Scarborough LLP
1320 Main Street 17th Floor
Columbia, SC 29201
William.hubbard@nelsonmullins.com
(via U.S. First Class Mail and electronic mail)

Peter J. Hopkins, Esquire
Spiegel & McDiarmid, LLP
1875 Eye Street, NW Suite 700
Washington, DC 20006
peter.hopkins@spiegelmcd.com
(via U.S. First Class Mail and electronic mail)

Jessica R. Bell, Esquire
Spiegel & DcDiarmid, LLP
1875 Eye Street, NW Suite 700
Washington, DC 29006
jessica.bell@spiegelmcd.com
(via U.S. First Class Mail and electronic mail)

James F. Walsh Jr., Esquire
City of Orangeburg
1436 Amelia Street
Orangeburg, SC 29116
jfwwalsh@bellsouth.net
(via U.S. First Class Mail and electronic mail)

James M. Griffin, Esquire
Griffin & Davis LLC
Marlboro Building
1116 Blanding Street
Columbia, SC 29202
jgriffin@griffiindavislaw.com
(via U.S. First Class Mail and electronic mail)

Karen M. Scruggs

Cayce, South Carolina